

Safer Oxfordshire Partnership

Community Safety Agreement 2016-17



FOREWORD

Welcome to the Safer Oxfordshire Partnership business plan which is the annual Community Safety Agreement for the county. It sets out how the responsible authorities, such as the police, county and district councils, health and fire service, will work together to tackle crime and disorder across Oxfordshire over the next year. Our aim is to make Oxfordshire a safer place for our communities to live, especially those who are most vulnerable. We do this by identifying local community safety priorities, through the four district Community Safety Partnerships (CSPs), and agreeing our countywide priorities through the Safer Oxfordshire Partnership.

The current economic climate means that it is essential to work in partnership to maximise the impact of limited resources. Moreover, given our work increasingly focuses on safeguarding vulnerable adults and children it is important that we have strong engagement with other countywide partnerships, such as the safeguarding Boards, the Health & Wellbeing Board and the Childrens Trust. Keeping our communities safer is everybody's business and lies at the heart of successful partnership working.

This plan outlines our priorities for protecting vulnerable adults and children through supporting victims, tackling offending and working with local communities to keep them safer. This year our work will continue to have a particular focus on those who may be exploited by others to commit crime or become victims of crime themselves, such as victims of abuse, sexual exploitation, slavery and radicalisation.

The Police and Crime Commissioner remains a key partner in supporting our work to prevent crime and support victims of crime. We welcome the Commissioner's continued commitment to funding community safety activity across Oxfordshire that is distributed by the Safer Oxfordshire Partnership to the Youth Justice Service, Public Health, the district level CSPs and to other County Council services that support victims of abuse and exploitation.

I look forward to working with you all to keep our communities safer over the coming year.



Councillor Kieron Mallon
Chairman Safer Oxfordshire Partnership Oversight Committee

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INTRODUCTION

What is the Safer Oxfordshire Partnership?

This countywide partnership provides strategic direction for shared community safety priorities across Oxfordshire. It supports the coordination of community safety activity around shared priorities so that we can more effectively and efficiently reduce crime and anti-social behaviour across the county.

The Safer Oxfordshire Partnership consists of an officer-led Co-ordination Group which supports collaboration on community safety priorities that are shared across the four district-led Community Safety Partnerships (CSP) areas. Organisations represented on Safer Oxfordshire include the county and district councils, health, police, the national probation Service, the community rehabilitation company, the prison service and the voluntary sector.

An elected member-led Safer Oxfordshire Partnership Oversight Committee provides support and challenge to the Coordination Group on how they are delivering these shared priorities.

Principles of Working Together

A working protocol has been agreed across the multi-agency Boards/ Partnerships that are working to improve the health and wellbeing of Oxfordshire's residents and safeguard children, young people and adults with care and support needs who are vulnerable to abuse and neglect. Underpinning this protocol are the principles of thinking partnership working; understanding our own responsibilities and those of other partnerships; working together on themes of common interest; sharing information about risk; providing mutual challenge and support; sharing good practice and resources; and working with openness and honesty.

The protocol sets out how the different Boards and partnerships will interface with each other, including reporting; regular liaison and consultation; and escalating safeguarding concerns and can be found on the Safer Oxfordshire Partnership webpage.

Purpose of the Community Safety Agreement

The legislation states that an annual community safety agreement is required in two tier county areas. Such an agreement provides a brief summary of our achievements over the past year and sets out our joint priorities for the year ahead. It also sets out our principles for working together and provides information about how the partnership works efficiently and effectively.

A key area of activity for the partnership over the past year has been to coordinate implementation of the new Prevent duty across the county following the introduction of the Counter Terrorism and Security Act 2015. A Memo of Understanding (MoU)

setting out the relationships between the District/ City level CSPs and the Safer Oxfordshire Partnership has been agreed and is summarised in Appendix 6.

OUR VISION

**WORKING TOGETHER TO REDUCE CRIME AND CREATE SAFER
COMMUNITIES IN OXFORDSHIRE**

We will deliver this vision through the priorities identified in this plan that outlines our priorities for protecting vulnerable adults and children through supporting victims, tackling offending and working with local communities to keep them safer.

All of our activity will include consideration of inclusivity and access to Oxfordshire services by minority and vulnerable groups. Oxfordshire is a low crime area and we are committed to working together to ensure that crime levels remain low and we continue to improve the safety of our communities.

SOME OF OUR ACHIEVEMENTS IN 2015-2016

REVIEW OF THE PARTNERSHIP

Safer Oxfordshire has undergone significant review to ensure it can respond effectively to the changing community safety landscape. A new working protocol clarifies and strengthens the relationship between the safeguarding Boards, the Safer Oxfordshire Partnership and the district level CSPs.

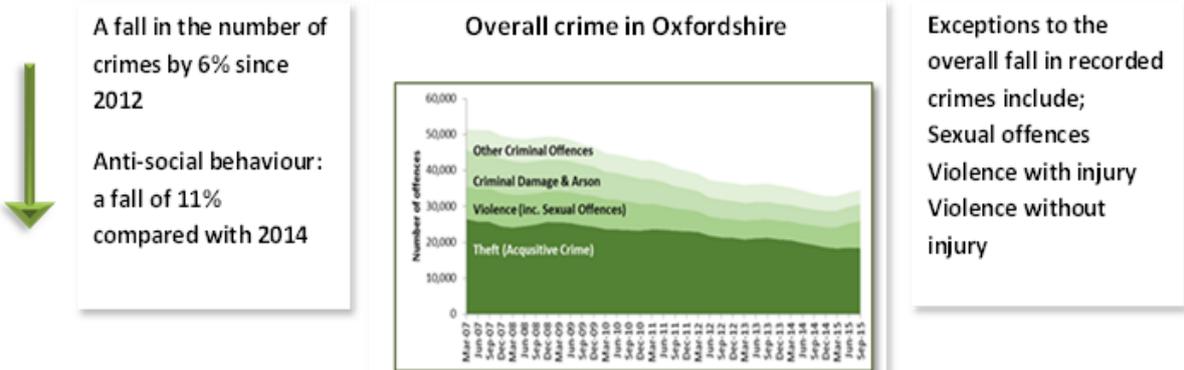
PREVENTING EXTREMISM

A Memo of Understanding has been developed to clarify the governance arrangements for preventing extremism across the county. Over 400 frontline staff received WRAP (Workshop to Raise the Awareness of Prevent) training, and support provided across the schools sector.

REDUCE THE RISK OF ABUSE AND EXPLOITATION

There were 115 additional domestic abuse champions trained across Oxfordshire over the year to March 201, with almost active 1,000 champions across the county. The Oxfordshire Champions model is being adopted in other areas across Thames Valley and nationally.

Community mapping work and intelligence sharing through the CSE sub-group of the OSCB has led to the commissioning of street-based activity to raise awareness of CSE in east Oxford and Banbury. Materials have been produced to raise awareness of CSE with parents and communities.



ACTIVITY TO REDUCE ANTI-SOCIAL BEHAVIOUR

Cherwell CSP

Activities to reduce shoplifting
Youth activators to deliver diversionary/engagement activities

West Oxfordshire CSP

Activities to reduce acquisitive crime
Tackle ASB hot spot areas
Test purchase operations

Oxford CSP

Management of CCTV
Integrated Offender Management focused on gang-related activity
Student Champion scheme

South & Vale CSP

Support vulnerable high risk victims of ASB
Diversionary projects for young people
Engagement in hard-to-reach rural communities

ACTIVITY TO REDUCE RE/OFFENDING

Public Health support the Refresh Café initiative provides work/ employment-based interventions, support and real work experience to drug and alcohol users with a history of offending.

The rate of reoffending for young people who work with the Youth Justice Service has continued to fall. This downward trend is testament to the work of the Youth Justice Partnership who promote effective partnership working with agencies that meet cross cutting agendas, such as risk management and victims.

CSPs undertake a range of activities to deliver the IOM (integrated Offender Management) programme, such as providing housing support for IOM offenders, restorative justice projects and work with perpetrators of domestic abuse.

We report on the impact of community safety funding to the Police and Crime Commissioner every 6 months

OUR PRIORITIES FOR 2016-17

How the priorities are agreed

Each year we produce a Strategic Intelligence Assessment (SIA) for Oxfordshire. The assessment is a snapshot of crime and community safety. It describes future threats and opportunities and helps us to understand crime and disorder issues. The assessment uses data from Thames Valley Police, the Home Office and the Office for National Statistics.

The SIA, together with the strategic objectives of the Police and Crime Commissioner (PCC), and the priorities of the district/ city Community Safety Partnership (CSP) Plans, provide the evidence base to agree our countywide priorities. The Office of the Police and Crime Commissioner reviewed their strategic plan in December 2015 and concluded that there would be no changes to their priorities. Following the PCC elections in May 2016 a new PCC plan will be developed.

Further Information: Evidence for Shared Priorities

Appendix 1:	Safer Oxfordshire Strategic Intelligence Assessment 2016
Appendix 2:	Police and Crime Commissioner Strategic Objectives
Appendix 3:	District/ City Community Safety Partnership Plans and Priorities

Safer Oxfordshire Partnership priorities

Our priorities for 2016-17 are to:

- Reduce Anti-Social Behaviour
- Reduce levels of re/offending, especially young people
- Reduce the harm caused by alcohol and drugs misuse
- Protect those at risk of abuse and exploitation
- Reduce the risk of radicalisation and hate crime
- Reduce violence and serious organised crime

Outcomes have been agreed for each of these shared priorities as set out in Appendix 4. These outcomes are supported by an active delivery plan that will be updated regularly to chart progress towards meeting them.

WORKING IN PARTNERSHIP

Safer Oxfordshire Partnership

Led by elected members and council officers, the Partnership provides a coordinated approach to responding to shared community safety priorities across the four district level CSPs. Representation on the Safer Oxfordshire Partnership includes the county council (children's social care, fire and rescue, public health), the district/ city councils (who chair the four CSPs), as well as the police, probation service, community rehabilitation company, prison service, Clinical Commissioning Group, and the voluntary sector.

Our broad membership ensures strong links between other strategic partnerships, such as the Oxfordshire Safeguarding Children Board, the Oxfordshire Safeguarding Adults Board and the Health and Wellbeing Board. A new working protocol clarifies the relationships and information sharing between the Safer Oxfordshire Partnership, the CSP's and these other countywide boards.

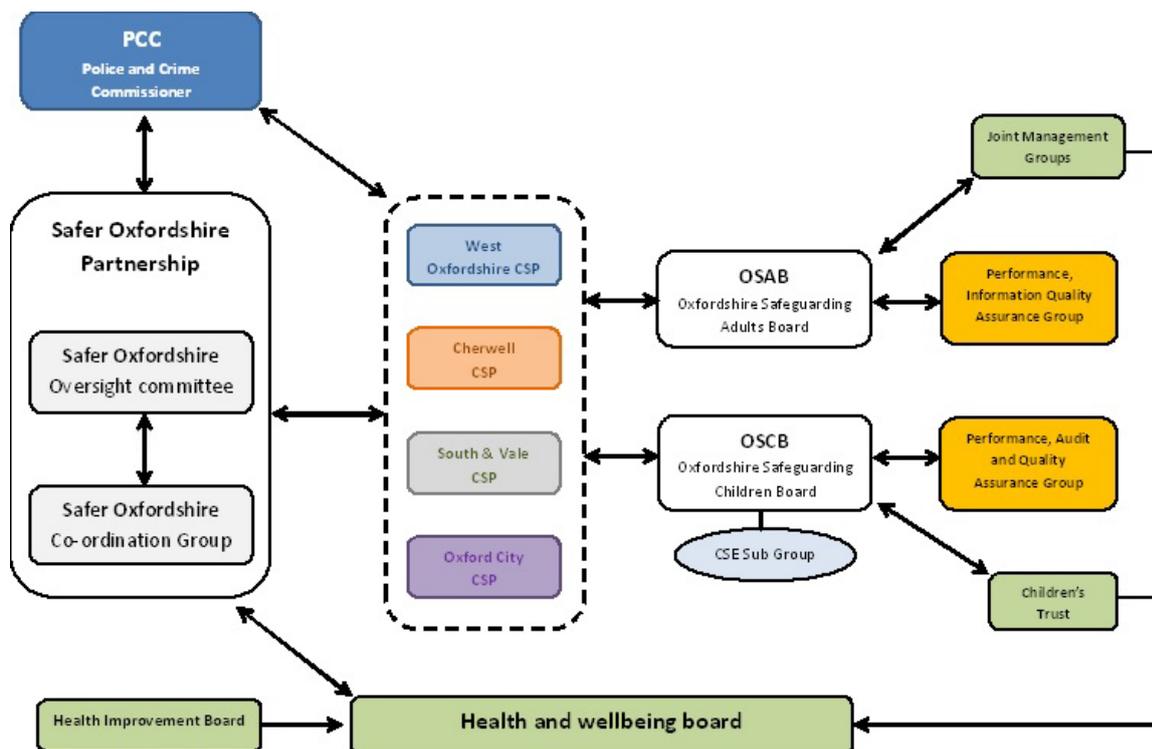


Figure 2: Safer Oxfordshire Partnership: relationship framework

The Safer Oxfordshire Partnership is an elected-member-led Oversight Committee and Coordination Group ensure there is a collaborative approach to tackling shared community safety priorities. The partnership also provides a single point of contact for the Office of the Police and Crime Commissioner. The role of the Oversight Committee is to provide support and challenge to the Coordination Group on cross-border community safety priorities.

The Coordination Group is responsible for ensuring that the community safety statutory requirements at the countywide level are being met which include: producing the Strategic Intelligence Assessment, managing the business planning process, supporting effective information sharing and coordinating reporting to the Office of the Police and Crime Commissioner. Appendix 4 lists the members of both the Oversight Committee and the Coordination Group.

Oxfordshire Fire and Rescue Service provides the secretariat function for the partnership. The secretariat also oversees the development of this annual community safety agreement, distribution of funding from the Police and Crime Commissioner and production of the SIA.

Safer Oxfordshire Partnership Website

[Safer Oxfordshire Partnership](#)

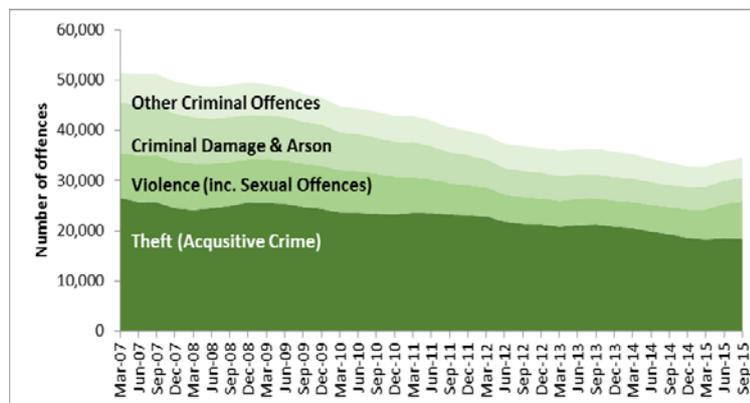
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Appendix 1 Safer Oxfordshire Partnership Strategic Intelligence Assessment (SIA) 2016/17 Executive Summary

EXECUTIVE SUMMARY

- In the 12 months to the end of September 2015 the police recorded **34,556 crimes** in Oxfordshire.
- Long-term trends for Oxfordshire show a fall in the number of crimes – by **33%** in the eight years since 2007; by **6%** in the three years since 2012.



- However, the number rose between 2014 and 2015 – from 33,524 to 34,556, an increase of **3%**. Over the same period, crime in England and Wales increased by **6%**. These increases are related to changes in police recording practices, particularly for violent crime. Numbers of most other types of crime fell in Oxfordshire in 2015.
- In most cases, Oxfordshire's crime rates per 1,000 people in the population were below the national average in the 12 months to the end of September 2015.
- Across the county's five districts, Oxford City had the highest rates of most crime types .
- Comparing each district with its set of "most similar areas" shows that the overall crime rate was above average in Cherwell and Oxford but below average in South Oxfordshire, Vale of White Horse, and West Oxfordshire.

Other community safety and crime data show that:

- **Anti-social behaviour:** Police data show that there were **9,058 incidents** in the 2015 calendar year, a fall of 11% compared with 2014
- **Domestic abuse:** there were **3,161 recorded crimes** in the 2015 calendar year, an increase of 34% compared with 2014. There were **8,516 non crime occurrences**,¹ an increase of 2.9% compared with 2014 (*NB a minority of these will not meet the national definition of domestic abuse*)
- **Exploitation:** There is continued focus on issues of child and adult exploitation, including in particular **child sexual exploitation** and **modern slavery**

- **Hate incidents:** Numbers of police recorded hate incidents continue to rise, although there is still significant under-reporting
- **Rogue trading and scams:** There were **292 rogue trading incidents** in the nine months from April to December 2015, a fall of 16% from the same period in the previous year. During the 2015 calendar year there were **36 intelligence reports of scams**.
- **Mental health detentions:** In 2015 there were **267 detentions** under Section 136 of the Mental Health Act, similar to the 2014 figure (266) and lower than in 2013 (358)
- **Re-offending:** adult re-offending rates in Oxfordshire increased slightly between 2012 and 2013 – from 24.1% to 24.6%. Juvenile re-offending rates fell – from 36.3% to 31.2%
- **Road traffic accidents:** **378 people** were reported to the police as killed and seriously injured on Oxfordshire's roads in 2014. This was a slight increase from 2013 but the longer-term trend is downward

The full Strategic Intelligence Assessment can be found on Oxfordshire Insight: <http://insight.oxfordshire.gov.uk/cms/community-safety-0>

Appendix 2 Police and Crime Commissioner Strategic Objectives

The role of the Police and Crime Commissioner (PCC) includes working with the Safer Oxfordshire Partnership to achieve the shared objectives of tackling crime, the causes of crime, and supporting victims and offenders. The PCC has ring-fenced a portion of his budget for community safety activity and gives this funding to the Safer Oxfordshire Partnership for allocation to various different projects and partnerships to reduce crime and anti-social behaviour across the county.

The Safer Oxfordshire Partnership coordinates bi-annual reporting to the Commissioner to account for this funding and ensures that it supports delivery of the PCCs strategic objectives, which are outlined below.

Figure 3: Police and Crime Commissioner Strategic objectives

Strategic Objective 1	Cut crimes that are of most concern to the public and reduce reoffending
Strategic Objective 2	Protecting vulnerable people
Strategic Objective 3	Work with partner agencies to put victims and witnesses at the heart of the criminal justice system
Strategic Objective 4	Ensure police and partners are visible, act with integrity and foster the trust and confidence of communities
Strategic Objective 5	Communicate with the public to learn of their concerns, help to prevent crime and reduce their fear of crime
Strategic Objective 6	Protect the public from serious organised crime, terrorism and internet based crime

For full details of the Police and Crime Plan visit www.thamesvalley-pcc.gov.uk

Appendix 3 City and District Community Safety Partnership Plans and Priorities

Each district level Community Safety Partnership (CSP) is responsible for publishing its own community safety plan. Each plan outlines how the CSP will engage with local communities to reduce crime and the fear of crime and their priorities for the year ahead. These plans are available on the websites below.

	Website Link
Cherwell Community Safety Partnership	www.cherwell.gov.uk
Oxford Community Safety Partnership	www.saferoxford.org.uk
South and Vale Community Safety Partnership	www.whitehorsedc.gov.uk
	www.southoxon.gov.uk
West Oxfordshire Community Safety Partnership	www.westoxon.gov.uk

Appendix 4 Delivering the Priorities 2016/17

The outcomes for each joint priority will be agreed following the publication of the district level CSP plans in May 2016. The delivery plan will be updated as progress continues throughout the year.

PCC Strategic Objective	Joint Priority	Lead Agency	Outcome	Progress update
Cut crimes that are of most concern to the public and reduce reoffending	Reduce anti-social behaviour	Community Safety Partnerships (CSPs)	Locally determined – see district level CSP plans	
	Reduce the level of re/offending, especially young people	Youth Justice Service	<p>Support delivery of Youth Justice Strategy 2016-17</p> <ul style="list-style-type: none"> • Reduction in number of FTEs entering the YJS • Reduce numbers of young people reoffending. • Continue low custodial rate • Deliver on reducing criminalisation of children in the care system • Target Restorative Justice and Risky behaviour work for children on the edge of care and criminality. <p>Support delivery of Thames Valley Reduce Reoffending strategy 2015-18</p> <ul style="list-style-type: none"> • Managing offenders through integrated working • Developing partnerships to reduce demand • Reducing intergenerational and repeat offending 	
	Reduce the harm caused by alcohol and drugs misuse	Public Health	<p>Implement the action plans for each working group of the Oxfordshire Alcohol and Drugs Partnership on</p> <ul style="list-style-type: none"> • New Psychoactive Substances • Alcohol harm reduction • Children and Young People • People with complex needs e.g. substance misuse, mental illness, ex-offenders etc 	
Protecting vulnerable people	Protect vulnerable people through reducing the risk of abuse and human exploitation	Safer Oxfordshire Partnership/ Oxfordshire Domestic Abuse Advisory Group	<p>Support delivery of Oxfordshire Domestic Abuse Strategy 2012-17</p> <ul style="list-style-type: none"> • Support high and medium risk victims of domestic abuse • Enhanced practice in 'standard risk' cases • Coordinated delivery of domestic abuse services Oxfordshire-wide • Practitioners supported to raise awareness of FGM • Enable the voice of children and young people to be heard 	

PCC Strategic Objective	Joint Priority	Lead Agency	Outcome	Progress update
		Oxfordshire Safeguarding Children Board – Executive group and CSE Sub group	Leadership and Governance – escalation of safeguarding issues to the OSCB Practice improvement particularly in relation to protecting older children from harm and addressing most prevalent safeguarding issues affecting younger children.	
		CSPs/ Safer Oxfordshire Partnership	PCC funding to support delivery of CSE through OSCB Local activities to support young people who may be at risk of CSE – see CSP plans and CSE action plan Support the Safeguarding Boards to develop guidance on identifying and responding to modern slavery and exploitation and take action to improve understanding of these issues amongst front-line practitioners.	
Protect the public from serious organised crime, terrorism and internet based crime	Reduce the risk of radicalisation and hate crime	CSPs/ Safer Oxfordshire Partnership	Coordinate approach to implementing new PREVENT duty countywide as set out in Prevent Memo of Understanding including: supporting CSP prevent delivery plans, training staff and safeguarding vulnerable adults and children through the Channel Panel. Raise awareness of the Thames Valley Hate Crime Service.	
	Reduce violence/ serious and organised crime	CSPs	Implement the national Violence Against Women and Girls strategy through the Oxfordshire Domestic Abuse Strategy Group and the District/ City CSPs. Identify opportunities for partnership working to support the management of high risk offenders. Support ongoing development of the new organised crime local profile.	

Note: In addition to the shared priorities, the district CSPs are responsible for delivering local priorities which may include theft, burglary, robbery, rural crime, fraud/ cybercrime, as well as supporting multi-agency operations to tackle serious organised crime, managing CCTV for their area and other crime prevention measures.

Appendix 5 Safer Oxfordshire Partnership Membership

Members include representatives of organisations with a statutory responsibility for community safety, and groups key to shaping and delivering the community safety agenda.

Safer Oxfordshire Partnership Oversight Committee:

Cherwell District Council

Community Rehabilitation Company - Thames Valley North

National Probation Service

Oxford City Council

Oxfordshire Clinical Commissioning Group

Oxfordshire County Council: Adult Social Care
 Children, Education & Families
 Fire and Rescue/ Trading Standards
 Public Health

South Oxfordshire District Council

Thames Valley Police

Vale of White Horse District Council

Voluntary Sector

West Oxfordshire District Council

Safer Oxfordshire Partnership Coordinating Group

Cherwell District Council

Community Rehabilitation Company - Thames Valley North

National Probation Service

HMP Bullingdon

Oxford City Council

Oxfordshire Clinical Commissioning Group

Oxfordshire County Council: Adult Social Care
 Early Intervention Service
 Fire and Rescue/ Trading Standards
 Public Health
 Safeguarding Boards
 Youth Justice Service

South and Vale District Council

Thames Valley Police

Voluntary Sector

West Oxfordshire District Council

Appendix 6 Resourcing

The total funding for Oxfordshire available from the Police and Crime Commissioner in 2016-17 is **£778,813** (this is £7,867 less than received in the previous year). In addition, £53k of the Commissioner's funding has been carried forward from 2014-15 to specifically support the community engagement strand of the Oxfordshire child sexual exploitation strategy.

We have approved the allocation of the funding for 2016-17 as set out in Figure 3 below. To monitor this funding, we have agreed a series of strategic objectives with the Commissioner. These are set out in Figure 1 above.

Figure 3: Police and Crime Commissioner Funding distribution

	2014-15 £	2015-16 £	2016-17 £
Public Health	181,127*	65,127	57,127
Youth Offending / Early Intervention Service	257,866	257,866	249,866
Community Safety Partnerships	350,323	350,323	350,323
- Cherwell	64,180	64,180	64,180
- Oxford	121,063	121,063	121,063
- South and Vale	117,111	117,111	117,111
- West Oxfordshire	47,969	47,969	47,969
Domestic Abuse (DA) and exploitation	n/a	111,000	119,133
<i>Violence Against Women and Girls Coordinator (VAWG) – including domestic abuse and exploitation of vulnerable adults and children</i>		45,000	40,000
<i>Additional funding to support DA/ exploitation</i>			64,133**
- Support high risk victims of DA		40,000	
- DA Champions training		16,000	
- FGM awareness raising		10,000	5,000
<i>CSE sub-group: awareness raising</i>			10,000
Strategic Intelligence Assessment (SIA)	n/a	up to 2,364	2,364
TOTAL	789,316	786,680	778,813

* Just under £53k of the funding for 2014-15 was carried forward to 2015-16 to support activity to prevent child sexual exploitation through the Oxfordshire Safeguarding Children Board child sexual exploitation subgroup. Of this funding, £46.5k was only committed in January 2016 with these activities carrying forward into 2016-17. An additional £10k has been allocated for awareness raising in 2016-17.

**A portion of the £64,133 will be allocated in April once reports on how this funding has had an impact have been received by the partnership. The remaining funding will be distributed through the VAWG strategic lead following the outcome of the current review of Domestic Abuse services which is due to conclude in September 2016.

APPENDIX 7

PREVENT – Memo of Understanding (MoU): Summary

The PREVENT MoU sets out an agreement between the Safer Oxfordshire Partnership (SOP), Cherwell Community Safety Partnership (CSP), Oxford City CSP, South Oxfordshire and Vale of White Horse CSP, and West Oxfordshire CSP. It is intended to provide a framework to guide future working practices on PREVENT between these partnerships and to ensure that roles and responsibilities are clearly translated into practical working arrangements. The aim is to promote the establishment of close working relationships and agreed protocols between the partnerships to ensure the effective delivery of the Home Office statutory requirements in relation to the PREVENT duty as part of the Government's Strategy to counter extremism.

The PREVENT MoU sets out how Safer Oxfordshire and the City/ District CSPs will agree to work together in partnership to meet our shared objective of a consistent and co-ordinated approach to the delivery of the PREVENT duty across the county. Central to this approach is the development, implementation and regular review of local PREVENT delivery plans that are owned and managed by the City/ District level CSPs and scrutinised by the Safeguarding Boards. PREVENT is a safeguarding issue and operates in a non-criminal space.

This district-level approach requires the City/ District CSPs to support a consistent approach in the development and delivery of their local PREVENT plans so that there is clarity at the Oxfordshire level. Therefore, CSPs will agree with the Safer Oxfordshire Partnership the areas of activity that will need to be co-ordinated at the county level, including the Channel Panel which is overseen by Oxfordshire County Council.

Specifically the MoU agreement embodies the following aims:

- To identify the specific roles in relation to the PREVENT duty for Safer Oxfordshire and City/ District CSPs
- To establish clear and effective governance arrangements, especially in relation to the management of risk
- To share relevant information as necessary
- To maintain effective communication between partnerships

The PREVENT MoU can be found on the Safer Oxfordshire Partnership webpage.

Appendix 8 Related Plans

A Thriving Oxfordshire: Oxfordshire County Council Corporate Plan 2013-14 to 2017-18

Local Criminal Justice Board, Thames Valley Reducing Reoffending Delivery Plan 2016-17

Oxfordshire Alcohol and Drugs Partnership Strategy 2015-2018

Oxfordshire Children and Young People's Plan 2013-14

Oxfordshire Domestic Abuse Strategy 2012-17

Oxfordshire Joint Health and Wellbeing Strategy 2012-16

Oxfordshire Local Transport Plan 2011-30

Oxfordshire Safeguarding Children Board - Tackling Child Sexual Exploitation Professionals' Handbook 2013

Oxfordshire Safeguarding Children Board (OSCB) Strategy to prevent Female Genital Mutilation 2014-2017

Oxfordshire Youth Offending Team Strategic Plan 2014-2016

Thames Valley Police Delivery Plan 2015-16

Trading Standards Service Strategic Plan 2013-14 to 2017-18

April 2016